

Governance and Human Resources Town Hall, Upper Street, London, N1 2UD

AGENDA FOR THE PLANNING COMMITTEE

Members of Planning Committee are summoned to a meeting, which will be held in the Council Chamber, Town Hall, Upper Street, N1 2UD on **21 May 2015 at 7.30 pm.**

John Lynch Head of Democratic Services

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Despatched	:	12 May 2015

Welcome:

Members of the public are welcome to attend this meeting.

Consideration of Planning Applications – This is a formal agenda where decisions are taken on planning applications submitted to the Council. Public speaking rights on these items are limited to those wishing to comment on specific applications. If you wish to speak at the meeting please register by calling the Planning Department on 020 7527 2278 or emailing enquiriesplanning@islington.gov.uk.

Committee Membership

Membership of the Planning Committee will be appointed at the Annual Council meeting on 14 May 2015.

Quorum: 3 councillors



A. Formal Matters

- 1. Introductions
- 2. Apologies for Absence
- 3. Declarations of Substitute Members
- 4. Declarations of Interest

If you have a **Disclosable Pecuniary Interest*** in an item of business:

- if it is not yet on the council's register, you must declare both the existence and details of it at the start of the meeting or when it becomes apparent;
- you may choose to declare a Disclosable Pecuniary Interest that is already in the register in the interests of openness and transparency.

In both the above cases, you **must** leave the room without participating in discussion of the item.

If you have a **personal** interest in an item of business **and** you intend to speak or vote on the item you **must** declare both the existence and details of it at the start of the meeting or when it becomes apparent but you **may** participate in the discussion and vote on the item.

- *(a)Employment, etc Any employment, office, trade, profession or vocation carried on for profit or gain.
- (b) **Sponsorship -** Any payment or other financial benefit in respect of your expenses in carrying out duties as a member, or of your election; including from a trade union.
- (c) Contracts Any current contract for goods, services or works, between you or your partner (or a body in which one of you has a beneficial interest) and the council.
- (d) Land Any beneficial interest in land which is within the council's area.
- (e) Licences- Any licence to occupy land in the council's area for a month or longer.
- (f) Corporate tenancies Any tenancy between the council and a body in which you or your partner have a beneficial interest.
- (g) Securities Any beneficial interest in securities of a body which has a place of business or land in the council's area, if the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body or of any one class of its issued share capital.

This applies to **all** members present at the meeting.

5. Order of Business

6.	Minutes of Previous Meeting	1 - 6
7.	Appointment of Planning Sub-Committees	7 - 12

B. Urgent non-exempt items (if any)

Any non-exempt items which the Chair agrees should be considered urgent by reason of special circumstances. The reasons for urgency will be agreed by the Chair and recorded in the minutes.

Date of Next Meeting: Planning Committee, 9 June 2015

Please note all committee agendas, reports and minutes are available on the council's website:

www.democracy.islington.gov.uk

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Agenda Item A6

London Borough of Islington

Planning Committee - 23 April 2015

Minutes of the meeting of the Planning Committee held at Council Chamber, Town Hall, Upper Street, N1 2UD on 23 April 2015 at 7.30 pm.

Present:Councillors:Klute (Vice-Chair), R Perry (Vice-Chair), Fletcher,
Gantly, Ismail, Nicholls and Poyser

Councillor Martin Klute in the Chair

94 INTRODUCTIONS (Item A1)

Councillor Klute welcomed everyone to the meeting. Members of the Committee and officers introduced themselves.

95 <u>APOLOGIES FOR ABSENCE (Item A2)</u>

Apologies were received from Councillors Chowdhury and Khan.

- 96 <u>DECLARATIONS OF SUBSTITUTE MEMBERS (Item A3)</u> There were no substitute members.
- 97 <u>DECLARATIONS OF INTEREST (Item A4)</u> There were no declarations of interest.
- **98** ORDER OF BUSINESS (Item A5) The order of business would be B4, B5, B2, B3 and B1.

99 MINUTES OF PREVIOUS MEETING (Item A6)

RESOLVED:

That the minutes of the meeting held on 24 March 2015 be confirmed as an accurate record of proceedings and the Chair be authorised to sign them.

100 <u>11-13 BENWELL ROAD, LONDON, N7 7BL (Item B1)</u>

Appeal made against non-determination. Demolition of existing vacant warehouse buildings and redevelopment of the site comprising: Erection of 5 storey building fronting Benwell Road (Block A) creating 3 residential units (2 x 1 bedroom and 1 x 3 bedroom) and 6 storey L shaped building (Block B) creating 479sqm of office space (Class B1) at ground floor and 22 residential units on the upper floors (6 x 1 bedroom and 16 x 2 bedroom) with cycle storage, refuse/recycling facilities and landscaping.

(Planning application number: P2014/1909/FUL)

In the discussion the following points were made:

- The scheme was similar to the previous scheme, the planning permission for which had now expired.
- The 50/50 split between social rented units and shared ownership units was contrary to policy but was considered appropriate given the constrictions of the site.
- The committee was satisfied that the scheme, offering 24% affordable housing (by units), with a 50/50 tenure split, was viable and deliverable.

RESOLVED:

That it be noted that planning permission would have been granted if the application was determined by the committee.

101 640-648 AND 650 HOLLOWAY ROAD, LONDON, N19 3NU (Item B2)

Demolition of the existing buildings and erection of a five storey building (plus basement) fronting Holloway Road (Block 1) comprising retail space (Class A1) at ground floor, gym (Class D2) at basement level, 20 residential units (Class C3) on the upper floors; a four storey building to the rear of 660-652 Holloway Road (Block 2) comprising 11 residential units (Class C3); four storey building to the rear of 636-634 Holloway Road (Block 3) comprising 9 residential units (Class C3); and associated landscaping and play space.

The amendments to the scheme comprise:

- 1. Window positions/proportions revised in Block 2.
- 2. Reduction in height of Block 2.
- 3. Revision to the western elevation of Block 2 in-line to simplify the elevation.
- 4. Proposed reduction of existing boundary wall from approximately 6m to 2.1m.
- 5. Communal amenity/children's play space landscaping re-arranged.

6. Revisions to the forecourt/urban realm frontage including material treatment, seating, tree planting and low level planting.

7. Re-location of plant room to basement with maintenance access from the ground floor.

8. Revision to Block 3 to incorporate a projecting bay window to mitigate overlooking between Block 1 and Block 3).

(Planning application number: P2014/3494/FUL)

In the discussion the following points were made:

- The planning officer reported that TfL had commented on the application and Condition 16 should be amended to require a booking system and vehicles to access from the north and exit from the south of the service bay at the front of the site.
- The planning officer stated that Heads of Term 14 SUDS management, should be removed. The wording of Condition 20 should be updated to require the ongoing management of onsite SUDs.
- The size of the retail space and the relevant policies were considered. It had been reduced from 766sqm to 332sqm.
- The residents of both blocks would be entitled to use the communal space.
- The bedrooms of the units in Block 1 would be located at the back of the block to protect the amenity of the future occupiers from noise disturbance.
- The loss of the petrol filling station and the charges for petrol at this station were scrutinised in the viability study.
- If the retail unit was occupied by a supermarket, the cooling equipment would be located at basement level. There were conditions proposed to control noise and odour.
- The Heads of Terms offered employment for local people during construction.
- Delivery times were considered.
- Members welcomed the level of affordable housing in the scheme.

Councillor Rupert Perry proposed a motion to add a condition that residents be advised that they could all use the communal space. This was seconded by Councillor Klute and carried.

Councillor Klute proposed a motion to amend Condition 35 to remove the permitted development rights on the site from retail (A1) to residential (C3). This was seconded by Councillor Rupert Perry and carried.

Councillor Klute proposed a motion to amend Condition 3 to require the applicant to use high quality solid London stock bricks and include details of the reveal depth, balconies and galvanised handrails in the submitted details. This was seconded by Councillor Poyser and carried.

Councillor Nicholls proposed an amendment to condition 28 (hours of servicing) to limit the delivery and servicing times to no later than 10pm Monday to Friday and from 8am-8pm on Saturdays. This was seconded by Councillor Poyser and carried.

RESOLVED:

That planning permission be granted subject to a Section 106 agreement in order to secure the planning obligations set out in the case officer's report to the satisfaction of the Head of Law and Public Services and the Service Director, Planning and Development/Head of Service – Development Management or, in their absence, the Team Leader, Major Applications and subject to the conditions and informatives in the officer's report as amended above, the wording of which was delegated to officers.

102 <u>ESTATE LAND AND 1-8 ROWSTOCK GARDENS AND GARAGES OPPOSITE 77-84</u> <u>ROWSTOCK GARDENS, LONDON, N7 (Item B3)</u>

Demolition of a two storey block of 8 bedsit flats and replacement with a part three/part four storey block of flats providing 16 new dwellings and the demolition of 22 single storey garage units to be replaced with 4 two-storey family houses. The application also includes associated parking, amenity space, refuse storage and recycling facilities.

(Planning application number: P2015/0294/FUL)

In the discussion the following points were made:

- The planning officer stated that paragraph 10.50 should refer to 20 residential units and not 140 units as currently stated.
- The new blocks would improve surveillance on the estate by overlooking public areas.
- Concern was raised that the viability study took the garages into account. The planning officer stated that the loss of future rents from garages was included to reflect the loss of value. Officers would take steps to ensure consistency in the way figures were calculated for future council housing schemes.

RESOLVED:

That planning permission be granted subject to a Directors' Agreement between Housing and Adult Social Services and Environment and Regeneration or Planning and Development in order to secure the planning obligations contained within the officer's report to the satisfaction of the Head of Law and Public Services and the Service Director, Planning and Development/Head of Service – Development Management and subject to the conditions and informatives in the officer's report.

103 <u>KING SQUARE ESTATE AND PART OF MORELAND PRIMARY SCHOOL, LONDON,</u> EC1V (Item B4)

Demolition of existing row of garages located to the north of Rahere House and demolition of 9 existing single storey studio units located to the south of Turnpike House. Change of use of the west section of the Moreland School site to residential use. Erection of 6 new buildings, providing 140 new residential units and a community centre, comprising: Block B – a 3 storey terrace of 10 x 3-bedroom and 1 x 2-bed houses for social rent located to the north of Rahere House; Block C – a 4 storey building located to the west of Rahere House providing a 167sqm community centre together with 13 flats for social rent, comprising 1 x 3-bedroom and 12 x 2-bedroom flats; Blocks D1 & D2 – a 7 storey over basement building and 5 storey

building located on the west section of the school site, providing a 21sqm retail unit and 69 flats for social rent, shared ownership and private market sale, comprising 1 x 3-bedroom, 52×2 -bedroom, and 16 x 1-bedroom flats; Block E, a part 3-, part-5 storey building located to the north of Turnpike House providing 25 flats for social rent over 55's independent living, comprising 9 x 2-bedroom and 16 x 1-bedroom flats; Block F – a part 3, part 4 storey building located to the south of Turnpike House providing 22 flats for social rent comprising 13 x 2-bedroom and 9 x 1-bedroom flats. Alterations to ground floor of Rahere House to provide improved nursery facilities. Comprehensive hard and soft landscaping across the site including: relocation of vehicular access from Central Street, re-provision of 81 parking spaces including 20 wheelchair accessible spaces, creation of new bin store enclosures and cycle parking for existing residents, and creation of a community garden and growing space. The scheme would provide 98 affordable homes which equates to 70% by unit.

(Planning application number: P2014/5216/FUL)

In the discussion the following points were made:

- Most of the garages were in use and those with garages would be allocated a new parking space.
- The size of the units reflected immediate need of residents on the waiting list for homes.
- Daylight would be reduced to five windows in Masons Yard. Four of these were windows to corridors and one was to a habitable room at lower ground floor level which currently had a low level of lighting. The applicant was willing to discuss options to reduce the height of the party wall by the window to the lower ground flat.
- Privacy screens to Blocks C, D1 and D2 had been conditioned and details were required to be submitted to and agreed by officers.

Councillor Klute proposed a motion to amend Condition 32 to move the location of the bicycle shed so it did not provide access to the wall. This was seconded by Councillor Fletcher and carried.

Councillor Klute proposed a motion to amend the director's letter to require the applicant to take reasonable endeavours to reduce the height of the wall by the lower ground floor window to Masons Yard.

RESOLVED:

That planning permission be granted subject to a Directors' Agreement between Housing and Adult Social Services and Environment and Regeneration or Planning and Development in order to secure the following planning obligations to the satisfaction of the Head of Law and Public Services and the Service Director, Planning and Development/Head of Service – Development Management as amended above, the wording of which was delegated to officers and subject to the conditions and informatives in the case officer's report with condition 32 as amended above, the wording of which was delegated to officers.

104 <u>WHITTINGTON HOSPITAL (BLOCKS D, E, N AND P) MAGDALA AVENUE, LONDON,</u> <u>N19 5NF (Item B5)</u>

Construction of extensions to the maternity and neonatal facilities at the Whittington Hospital to accommodate: operating theatres, labour rooms and ancillary facilities.

(Planning application number: P2015/0571/FUL)

In the discussion the following points were made:

- The planning officer stated that the Drawing numbers in Condition 1 had been updated, that the words 'best endeavours' in Condition 11 be amended to 'reasonable endeavours' and that it be noted that the applicant had agreed to the details in Paragraph 8.46.
- The height of the proposed scheme was considered.
- The applicant confirmed that 37 midwifery posts and 10 neonatal posts would be created.

RESOLVED:

That planning permission be granted subject to the prior completion of a Deed of Planning Obligation made under section 106 of the Town and Country Planning Act 1990 between the Council and all persons with an interest in the land (including mortgagees) in order to secure the planning obligations within the case officer's report to the satisfaction of the Head of Law and Public Services and the Service Director, Planning and Development/Head of Service – Development Management or, in their absence, the Deputy Head of Service and subject to the conditions and informatives in the case officer's report.

105 ANY OTHER BUSINESS (Item)

Councillor Rupert Perry was thanked for his work as Vice-Chair of the Planning Committee and Chair of Planning Sub-Committee A.

The meeting ended at 9.45 pm

CHAIR

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Agenda Item A7

Governance and Human Resources Town Hall, Upper Street, London N1 2UD

Report of: Assistant Chief Executive – Governance and Human Resources

Meeting of	Date	Ward(s)
Planning Committee	21 May 2015	All

Delete as	Non-exempt
appropriate	

SUBJECT: APPOINTMENT OF PLANNING SUB-COMMITTEES

1. Synopsis

1.1 The purpose of this report is to appoint the Planning Sub-Committees and note their terms of reference.

2. Recommendations

- 2.1. To confirm the size of the sub-committees and note their terms of reference in Appendix B.
- 2.2. To determine the allocation of seats on the sub-committees in accordance with the advice set out in this report.
- 2.3. To appoint members and substitute members of the Planning Committee to serve on each of the Planning Sub-Committees until their successors are appointed.
- 2.4. To appoint members and substitute members of the Planning Committee as substitute members of the Planning Sub-Committees to which they have not been appointed.
- 2.5. To appoint members of the Planning Committee as chairs of the Planning Sub-Committees until their successors are appointed.
- 2.6. To appoint members of the Planning Committee as vice chairs of the Planning Sub-Committees until their successors are appointed.

3. Background

3.1 The Council is required to allocate committee places to political groups according to the "political balance rules" under the Local Government and Housing Act 1989. These are designed to ensure that

that the political composition of the Council's decision making and deliberative committees as far as possible replicates the political composition of the full Council.

- 3.2 The current membership of the authority is 47 Labour Group members and 1 independent Green member and the Council therefore only comprises of one political group, so the "political balance rules" do not apply.
- 3.3 The Planning Committee is required to make arrangements for the determination of planning applications under the terms of the constitution of the London Borough of Islington and is asked to appoint two Planning Sub-Committees. It is recommended that the remaining members and substitute members of the Planning Committee as substitute members on the Planning Sub-Committees. The quorum of the Planning Sub-Committees is three Councillors.
- 3.4 The terms of reference for the Sub-Committee are set out in Appendix B. The terms of reference of this Committee are set out in Appendix A.

4 Implications

4.1 Financial implications

The Corporate Director of Finance and Resources confirms that costs associated with the Planning Sub-Committees have been budgeted for in the 2015/16 budget.

4.2 Legal Implications

These are set out in the body of the report.

4.3. Resident Impact Assessment

Meetings are held at the Town Hall which is fully accessible. Other access needs are addressed as they arise. Meetings are held in public and members of the public are able to speak on application which enables participation across all the equality strands.

5 Conclusion and reasons for recommendations

The Committee should approve this report in order for the Planning Sub-Committees to be properly constituted.

Background papers:

The council's constitution

Final Report Clearance

Signed by		
Received	Assistant Chief Executive (Governance & HR)	Date
IJy	Head of Democratic Services	Date

Report author: Zoe CraneTel:020 7527 3044E-mail:zoe.crane@islington.gov.uk

PLANNING COMMITTEE

Quorum

The quorum shall be three members.

Terms of Reference

- 1. To determine any application for planning permission, consent or approval recommended for approval in respect of all major* developments other than an application under section 73 of the Town and Country Planning Act 1990 covered by paragraph 6.
- 2. To determine any other applications for planning permission, consent or approval falling within the terms of reference of the Planning Sub-Committees which the Planning Committee has specifically indicated it wishes to consider itself.
- To determine any other application for planning permission, consent or approval referred to it by a planning sub-committee or the Service Director, Development and Planning/Head of Service, Development Management.
- 4. To determine any other application for planning permission, consent or approval recommended for approval (including any falling within the terms of reference of the Planning Sub-Committees), which the Chair or at least two members of the Council have requested by notice to the Service Director, Development and Planning/Head of Service, Development Management (setting out reasonable planning grounds for the request) be considered by a Planning Committee.
- 5. To make traffic management and stopping-up orders which are consequent upon the grant of planning permission by the committee.
- 6. A Section 73 application need not be referred to the committee where the Service Director Development and Planning/Head of Service Development Management, following consultation with the Chair (or in the Chair's absence, the Vice-Chair) considers:

i) a condition can be imposed, varied or removed in respect of the permission as a result of which it would not be fundamentally different from or a substantial alteration to the permission which has been previously approved by the Council in relation to the same site;

ii) the application relates to minor material amendment(s) and the amended permission will not be substantially different from the

permission which has been previously approved by the Council in relation to the same site.

*As defined in the Town and Country Planning (Development Management Procedure) (England) Order 2010 namely development involving any one or more of the following—

- (a) the winning and working of minerals or the use of land for mineral-working deposits;
- (b) waste development;
- (c) the provision of dwelling houses where:
 - (i) the number of dwelling houses to be provided is 10 or more; or
 - (ii) the development is to be carried out on a site having an area of 0.5 hectare or more and it is not known whether the development falls within paragraph (c)(i);
- (d) the provision of a building or buildings where the floor space to be created by the development is 1,000 square metres or more; or
- (e) development carried out on a site having an area of 1 hectare or more

PLANNING SUB-COMMITTEES

Quorum

The quorum shall be three members.

Terms of Reference

To determine the following matters, unless they are made under section 73 of the Town and Country Planning Act 1990 (and paragraph 14 applies) or are in respect of major developments as defined in the terms of reference of the Planning Committee and are not covered by paragraph 12:

- 1. Applications recommended for approval which involve the creation of 5 9 residential units or 250 999sq.m of new office floor space, where relevant planning objections have been received by the proper officer;
- 2. Applications which are recommended for approval but which do not conform to the Local Development Framework;
- 3. Applications which involve a legal agreement unless:

(i) The heads of terms relate only to securing affordable housing and/or affordable workspace and/or CO2 off-setting in line with planning policy and/or securing highway works in relation to the application site; or

(ii) The terms of the agreement are not materially different from any previous agreement approved by the sub-committee in relation to the same site;

- 4. Alterations: to Grade I or Grade II* listed buildings, (except matters which in the opinion of the Service Director, Development and Planning/Head of Service, Development Management are minor); which involve substantial demolition of a Grade II listed building; where the Council has a difference of opinion with English Heritage;
- 5. Applications where the Council has an interest (except for matters which in the opinion of the Service Director, Development and Planning/Head of Service, Development Management are minor);
- 6. Applications submitted by or on behalf of a Member of the Council (or their spouse or partner), or any Council employee (or their spouse or

partner);

- 7. Decisions which are likely to result in a claim for compensation or the service of a purchase notice;
- 8. Applications which, in the opinion of the Service Director, Development and Planning /Head of Service, Development Management, should be considered by the appropriate sub-committee;
- 9. Applications which are recommended for approval where an objection to the current proposal has been received which is based on planning grounds (other than those applications where, in the opinion of the Service Director, Development and Planning/Head of Service, Development Management (in consultation with the Chair of the Planning Committee), the objection can be overcome by imposition of an appropriate condition, or where the application clearly complies with the relevant planning policies in which case the decision may be taken by officers) unless the objection relates to an application made under the procedure for prior approval under part 24 of the General Permitted Development Order;
- 10. The designation or alteration of conservation areas and making of directions under Article 4 of the Town and Country Planning (General Permitted Development) Order 1995;
- 11. Traffic management and stopping-up orders which are consequent upon the grant of planning permission by the sub-committee;
- 12. To determine any applications for planning permission, consent or approval falling within the terms of reference of the Planning Committee which the Planning Committee has specifically indicated it wishes a sub-committee to consider;
- 13. To determine any other application for planning permission, consent or approval, other than in respect of a major development, which the Chair or at least two members of the Council have requested by notice to the Service Director, Development and Planning/Head of Service, Development Management (setting out reasonable planning grounds for the request) be considered by a Planning Sub-Committee;
- 14. A Section 73 application need not be referred to the committee where:
 - (a) the Service Director Development and Planning/Head of Service Development Management would not recommend it for approval; or
 - (b) the Service Director Development and Planning/Head of Service Development Management, following consultation with the Chair (or in the Chair's absence, the vice-Chair) considers:
 - a condition can be imposed, varied or removed in respect of the permission as a result of which it would not be fundamentally different from or a substantial alteration to the permission which has been previously approved by the Council in relation to the same site;
 - ii) the application relates to minor material amendment(s) and the amended permission will not be substantially different from the permission which has been previously approved by the Council in relation to the same site.